

General Eligibility Criteria

General Eligibility Criteria define the general characteristics, restrictions and special features that apply to lending for projects/clients under the loan programmes: Youth, Female and Start-Up Entrepreneurship; Private Sector Investment; Public Sector Investment; EU Projects; Working Capital; Pre-Export Finance; Financial Restructuring.

Article 5 of the General Eligibility Criteria applies to all other HBOR's loan programmes and products as well.

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1. Borrowers

Depending on the loan programme, borrowers that are financed are **private sector entities** (crafts businesses, companies, family farms, sole traders, co-operatives and institutions in private or majority private ownership) and **public sector entities** (units of local or regional government (municipalities, cities and counties) as well as companies, institutions and agencies in their ownership or in their majority ownership or in the ownership or majority ownership of the Republic of Croatia).

Special types of borrowers are set forth in the loan programmes. When establishing the size of an entrepreneur, it is necessary to consider the provisions of the Small Business Development Promotion Act (Official Gazette of the Republic of Croatia, Nos. 29/2002, 63/2007, 53/2012, 56/2013, 121/2016).

Loans are extended to borrowers either directly or in cooperation with commercial banks.

2. Criteria for defining special borrowers, areas and activities of investment

2.1. Youth, female and start-up entrepreneurship

Young entrepreneurs – business entities that are more than 50 percent owned by at least one young person or by several young people jointly (up to 40 years of age at the moment of submitting a loan application).

Female entrepreneurs – business entities that are more than 50 percent owned by at least one female or by several females jointly and that are also managed by a female. In case of a company that is neither a micro company nor a small company, a female or several females jointly can hold less than 50 percent of ownership provided that at least one female holds a key management position related to financial and/or operating activities and/or strategy.

Start-up entrepreneurs – entrepreneurs who establish a business entity for the first time, or business entities in the sector of micro, small and medium-sized entrepreneurship that have been operating for less than 2 (two) years at the moment of submitting a loan application. Start-ups have not owned or jointly owned before and do not currently own or jointly own a stake of more than 30 percent in another business entity.

2.2. Market-competitive entities

Market competitiveness implies successful sales figures in domestic and/or foreign markets and is assessed by applying and meeting the following criteria:

- a) Operating income exceeds operating expenses,
- b) Current liquidity higher than 0.8 (short-term assets /short-term liabilities),
- c) Long-term financial stability ratio lower than 1.2 (long-term assets against capital, reserves and long-term liabilities),
- d) Reduced currency-induced credit risk (at least 30% of operating income generated in foreign markets or at least 30% foreign tourist overnight stays in total overnight stays) on an individual or a consolidated basis.

Business entities renting beds or offering accommodation services to guests may, alternatively, instead of the criteria referred to in lines b) and c), use the criterion of a 30% minimum share of capital, reserves and retained profits on the liabilities side of the balance sheet.

The criteria of market competitiveness are established on the basis of the financial statements for the preceding business year (balance sheet and statement of profit or loss, or annual tax return) and/or on the basis of the statistical data on arrivals and overnight stays of tourists.

2.3. Special areas of the Republic of Croatia

Special State Concern Areas – pursuant to the Act on Areas of Special State Concern (Official Gazette of the Republic of Croatia, Nos. 86/2008, 57/2011, 51/2013, 148/2013, 76/2014, 147/2014, 18/2015).

Supported Areas – units of local government classified into groups I, II, III and IV pursuant to the Act on Regional Development of the Republic of Croatia (Official Gazette of the Republic of Croatia, Nos. 147/2014, 123/2017) and the Decision on Classification of Local or Regional Government Units on the Basis of the Level of Development (Official Gazette of the Republic of Croatia, No. 132/2017).

Hill or Mountain Areas – pursuant to the Act on Hill or Mountain Areas (Official Gazette of the Republic of Croatia, Nos. 12/2002, 32/2002, 117/2003, 42/2005, 90/2005, 80/2008, 148/2013, 147/2014).

The Islands – pursuant to the Islands Act (Official Gazette of the Republic of Croatia, No. 116/2018).

2.4. Activities of special interest

Activities of special interest relate to an investment and are stated in the table by sections of the National Classification of Activities. Under the mentioned sections, there are activities that are not of special interest and/or are activities and purposes not eligible for financing. These activities are mentioned in the table under Exemptions.

Activities of investment	Exemptions
Section A – Agriculture and fishing	
01 – Crop and animal production	01.15 Growing of tobacco
from 01.1 to 01.5 except 01.15	03 – Forestry and logging
03 - Fishing	
Section C – Manufacturing	11 - Manufacture of beverages from 11.01 to
	11.06
	12 – Manufacture of tobacco products
	18 – Printing and reproduction of recorded media
Section J – Information and communication	
62 – Computer programming, consultancy and related services	All other activities under sections J

3. Bans and restrictions on finance

3.1. Activities and purposes that are not eligible for finance

- a) Casinos, gambling premises and similar activities;
- b) Manufacture (except for primary agriculture), processing and distribution of tobacco and tobacco products;
- c) Activities involving animals for experimental and scientific purposes;
- d) Activities which have adverse environmental impacts that are not largely mitigated or compensated;

- e) Activities constituting pure financial activities (e.g. purchase of shares, granting of loans to buyers or other legal entities or natural persons) or projects in the sector of real estate performed as financial investment activity;
- f) Investments or parts of investments that serve for personal purposes;
- g) Purchase of immovable or movable property from related entities;
- h) Investment in immovable property not owned by the borrower¹;
- i) Capital investment in trade activities of large entrepreneurs²;
- j) Investment in apartments or rooms to let³;
- k) Notarial activity;
- Publishing of newspapers or other periodicals, production and broadcasting of radio and television programmes, news agency activities, advertising and public relations agency activities:
- m) Refinancing of existing loans in case of capital investments;
- n) All bans and restrictions pursuant to the contracts between HBOR and relevant financial institutions if such contracts apply in the respective cases.

3.2. Restrictions on finance of business entities whose ownership interests are held by public officials and their family members

Pursuant to the Conflict of Interest Prevention Act (Official Gazette of the Republic of Croatia, Nos. 26/2011, 12/2012, 126/2012, 57/2015) and all subsequent amendments to the Act, restrictions are in force on lending to business entities whose ownership interests are owned by public officials and their family members.

HBOR may not consider the possibility of approving loans based on the applications of:

- Companies (and other business entities) in whose ownership structure are public officials
 performing a duty in HBOR, and having 0.5% or more shares or ownership interests, including
 those business entities in which the officials transferred their management rights based on the
 interest in the company's capital to another person or a separate body;
- Business entities in which a family member of a public official performing a duty in HBOR has 0.5% or more ownership interests (in case when the official's family member has in any possible way, either directly or indirectly, acquired the respective interest or shares from the public official in the period of two years before having been appointed or selected to perform this duty until the termination of the duty).

HBOR may consider the possibility of approving loans based on the applications of:

• Companies (and other business entities) in whose ownership structure are public officials having 0.5% or more shares or ownership interests, including those business entities in which the officials transferred their management rights based on the interest in the company's capital to another person or a separate body.

The company is obliged to inform the Commission for Decision-Making on Conflict of Interest in due time of entering into a business relationship with HBOR;

¹ As an exception, it is eligible to invest in immovable property that is not owned by the borrower in the case of scattered or integrated hotels and/or in the case when the facility is located on the land plot that is used on the basis of a concession contract, or the contract on the right to construct, lease or rent, where the concession, lease or rent period may not be shorter than the loan repayment period.

² As an exception, capital investment in trade activities of large entrepreneurs is eligible: a) in the areas of special state concern or supported areas – local government units classified into groups I, II, III or IV, or hill or mountain areas or the islands.

³ As an exception, investment in apartments or rooms to let is eligible: a) in the areas of special state concern or supported areas – local government units classified into groups I, II, III or IV, or hill or mountain areas or the islands classified into group I; b) in the case of traditional facilities and facilities under conservator protection.

Business entities in which a family member of a public official performing a duty in HBOR has
0.5% or more ownership interests (in case when the official's family member has in any possible
way, either directly or indirectly, acquired the respective interest or shares from the public
official in the period of two years before having been appointed or selected to perform this duty
until the termination of the duty).

The official performing a duty in HBOR is obliged to inform the Commission for Decision-Making on Conflict of Interest and HBOR of this circumstance in due time.

In case of doubt whether any behaviour is in compliance with the public duty principles, public officials must request an opinion from the Commission for Decision-Making on Conflict of Interest.

Public officials are obliged to arrange their private businesses in the manner so as to prevent a predictable conflict of interest. Should any conflict of interest arise, public officials are obliged to resolve it.

Members of the public officials' family are spouses or co-habitation partners, their relatives by blood in direct line, brothers, sisters, adoptive parents or adopted persons of the officials.

4. Promotional interest rates and aid regulations

Pursuant to its loan programmes, HBOR approves loans at promotional interest rate or at general interest rate if the loan cannot be approved at promotional interest rate.

General interest rate is the reference interest rate⁴ that may be increased depending on HBOR's sources of funding and developments in the financial market as well as depending on the measures for the management of assets and liabilities for the purpose of capital protection.

Promotional interest rate is the effective interest rate⁵ that is lower than the reference interest rate. If the loan is approved/contracted at promotional interest rate, HBOR awards aid to the borrower.

Aid is the difference between the reference and promotional interest rate on certain loan during the entire lifetime of the loan and is calculated as discounted amount of the difference between these two interest rates for certain loan. The possibility of awarding aid depends on HBOR loan programme, on the reference interest rate level and the borrower's opportunities of exercising right to the award of aid pursuant to the valid state aid and de minimis aid regulations in force (including the borrower's type of investment and activities and its aids utilised so far).

Type of investment and support – investments in fixed assets (tangible and intangible assets) are generally financed in accordance with the state aid regulations, and financing is possible also in

⁴ HBOR's rules for the setting of reference and discount rates are determined in accordance with the rules of the European Commission in force, i.e. the Communication from the Commission on the revision of the method for setting the reference and discount rates (OJ C 14, 19.1.2008).

Reference interest rate is the basic rate (calculated and published by the European Commission) increased by a certain number of percentage points (margin), depending on the assessment of the client (credit rating) and the assessment of collateral, in accordance with the Communication from the European Commission.

Discount interest rate is the basic rate (calculated and published by the European Commission) increased by 100 basis points.

⁵ **Effective interest rate** (EIR) is the interest rate presenting the total loan costs in accordance with the Croatian National Bank's Decision on Effective Interest Rates in force.

accordance with de minimis aid regulations, whereas investments in working capital can be financed in accordance with de minimis aid regulations exclusively.

Type of activity and aid regulations⁶

For industry and services sector as well as for the processing and marketing of agricultural products, aid is awarded pursuant to the HBOR's State Aid Regulations as follows:

- HBOR's State Aid Award Programme used to approve the aid for investments in accordance with the Commission Regulation (EU) No. 651/2014 of 17 June 2014 declaring certain categories of aid compatible with the internal market in application of Articles 107 and 108 of the Treaty (OJ L 187 of 26.6.2014) and/or
- HBOR's De Minimis Aid Award Regulations, by which de minimis aid is awarded in accordance with the Commission Regulation (EU) No. 1407/2013 of 18.12.2013 on the application of Articles 107 and 108 of the Treaty on the Functioning of the European Union to de minimis aid.

For primary agriculture productions sector, aid is awarded pursuant to the HBOR's Regulations on State Aid for Agriculture Sector as follows:

- The State Aid Award Programme for the Agriculture Sector used to approve the aid for investments in accordance with the Commission Regulation (EU) No. 702/2014 of 25.6.2014 declaring certain categories of aid in the agriculture and forestry sectors in rural areas compatible with the internal market in application of Articles 107 and 108 of the Treaty on the Functioning of the European Union (OJ L 193 of 1.7.2014) and/or
- De Minimis State Aid Award Programme for Primary Agriculture Production in compliance with the Commission Regulation (EU) No. 1408/2013 of 18.12.2013 on the application of Articles 107 and 108 of the Treaty on the Functioning of the European Union to de minims aid in the agriculture sector (OJ L 352 of 24.12.2013).

4.1. State aid and promotional effect⁷

Lending under the state aid regime is possible in cases where aid has a promotional effect, which means that the borrower (the aid beneficiary) has to submit to HBOR or to the commercial bank a written application for aid contained in HBOR's loan prior to the start of works⁸ on the project or the activity.

Only those costs arising after the submission of a written application for aid can be recognised as justified costs of a planned project.

In the case of direct lending, **information on the intended investment**⁹ submitted to HBOR in the period of up to 6 (six) months before the submission of a loan application is considered to be a written application for aid.

If more than 6 (six) months have elapsed between the submission of information on the intended investment and the submission of a loan application or if the information on the intended investment

⁶ Aid regulations and programmes are available at: https://www.hbor.hr/naslovnica/hbor/pravilnici-akti/.

⁷ State aid and promotional effect are applied in the programmes that enable investments in fixed assets.

⁸ Start of works means either the start of construction works relating to the investment or the first legally binding commitment to order equipment or any other commitment that makes the investment irreversible, whichever comes first, excluding preparatory works (buying land and preparatory works such as obtaining permits and conducting feasibility studies are not considered to be the start of works). In case of take-overs, start of works means the moment of acquiring the assets directly linked to the acquired establishment.

⁹ Forms for information on intended investment and loan application have been published on HBOR's websites or can be obtained from HBOR at request.

has not been submitted at all, the **loan application** accompanied by documentation required for the application processing shall be considered a written application for aid.

In the case of lending in cooperation with commercial banks, the **application for a loan to entrepreneur** accompanied by documentation required for the loan processing in accordance with the commercial bank's rules, submitted to the commercial bank in the period of not more than 6 (six) months before the commercial bank submits the loan application to HBOR is considered to be a written application for aid.

If more than 6 (six) months have elapsed between the submission of application for a loan to entrepreneur and the submission of the loan application to HBOR by the commercial bank, **the loan application submitted by the commercial bank** co-signed by entrepreneur shall be considered a written application for aid.

4.2. Special programmes in terms of the application of aid rules

4.2.1. EU projects

In case of candidate projects for co-financing out of proceeds of the European Structural and Investment Funds (hereinafter: ESI funds), HBOR loan is generally granted at general interest rate, since public support for the financing of the same eligible costs can be cumulated to the maximum allowed intensity under the call for submission of project proposals to be submitted by the EU funds implementing entity and is generally allocated to borrowers.

Exceptionally, granting of an HBOR loan at promotional interest rate for a part of the project that will be nominated for ESI funds is allowed only if by the call for submission of project proposals by the EU funds implementing entity it is not forbidden to cumulate the aid awarded through an ESI fund instrument with other aid instruments (including the aid from national sources of member countries) with respect to the same justified costs, and if the maximum allowed intensity of aid has not been cumulatively awarded to the borrower from the ESI funds and other sources.

In the event that the respective ban on cumulation of the aid awarded in respect of the same justified costs has been prescribed, as well as in case of the award of the maximum allowed intensity of aid from the ESI funds and/or other sources, financing at promotional interest rate is allowed exclusively for justified costs forming part of the project, which, in accordance with the terms of the call for submission of project proposals and/or other documentation are not eligible for financing through ESI funds.

4.2.2. Public sector investments

In case of financing infrastructure that is not intended for commercial use, state aid regulations are generally not applied, i.e. it is allowed to approve a loan at promotional interest rate, regardless of whether the conditions from the relevant state aid regulations have been met. This relates, for example, to general infrastructure such as public roads, bridges and canals that are made available to the public without receipt of tolls, as well as to the infrastructure intended for activities usually performed by the state in the execution of its public authority.

In case of borrowers that may be classified as entrepreneurs in terms of the state aid regulations¹⁰, loan can be approved at promotional interest rate, i.e. in the state aid and/or de minimis aid regime, depending on the purpose of infrastructure/project to be financed, or whether and to what extent is the

¹⁰ Entrepreneur is any entity active in an economic activity, regardless of its legal form. This includes, particularly, self-employed persons and family entrepreneurs that are active in crafts businesses or other business activities, partnerships or associations regularly engaged in an economic activity.

project intended for economic exploitation or not, what has to be evaluated with regard to all the circumstances of an individual investment.

In case the purpose of an investment is an economic activity (entrepreneur in terms of aid regulations), and the borrower does not qualify for the award of state aid and/or de minims aid, the loan can be approved at general interest rate.

4.2.3. Financial restructuring

Financing at promotional interest rate is possible exclusively pursuant to the criteria from the Guidelines on State Aid for Rescuing and Restructuring Non-Financial Undertakings in Difficulty (OJ C 249, 31.7.2014) and de minimis aid regulations.

Financing of companies in difficulties in terms of item 20 of the mentioned Guidelines is implemented exclusively in accordance with the provisions of the State Aid Act (Narodne Novine, the official gazette of the Republic of Croatia Nos. 47/14, 69/17) and its subsequent changes and amendments, i.e. with obligatory prior notification of the aid for rehabilitation and/or aid for restructuring for the assessment of the European Commission/the Ministry of Finance and respecting of all the criteria of the mentioned Guidelines.

In case of a direct lending to borrowers secured by a guarantee of the Republic of Croatia or a guarantee of a commercial bank acceptable for HBOR, generally in the amount of at least 80% of unrepaid amount of the principal, interest and other expenses relating to the loan, HBOR can finance business entities even when they are in difficulties, i.e. fulfil one of the criteria mentioned in item 20 of the Guidelines on State Aid for Rescuing and Restructuring Non-Financial Undertakings in Difficulty (OJ C 249, 31.7.2014) https://eur-lex.europa.eu/legal-content/HR/TXT/PDF/?uri=OJ:C:2014:249:FULL&from=HR.

4.3. Exemptions

Financing at promotional interest rate is not possible:

- In case of programmes for export financing (Pre-Export Finance, Buyer Credit, Supplier Credit) since the state aid regulations exclude exclusively the possibility of awarding aid for export-oriented activities to third countries or member countries, or the aid connected directly with exported quantities, with the establishment and functioning of distribution network or with other current expenses related to the export activity;
- In the fisheries and aquaculture sector, including the activities of producing, processing and marketing of fisheries and aquaculture products.

5. Others

Applicants are not automatically entitled to obtain a loan. HBOR makes a decision on each individual application.